



UDALL FOUNDATION

2009 ANNUAL REPORT



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## REPORT FROM THE CHAIR



Every organization worth its salt grows and matures. After 15 years of operation, the Udall Foundation celebrated the New Year knowing we have achieved our objectives, and that those goals were challenging and worthwhile. Over time, our team of trustees and staff has created

one of the most sought-after scholarships on U.S. campuses, invented unique educational and leadership opportunities for Native Americans, and successfully launched the first federal program devoted solely to mediating the nation's accumulating environmental conflicts. In all of these initiatives, we have been guided by a unique ethic of selfless public service embodied in the career of our mentor, Morris K. Udall. This year, by act of Congress adding his name to the Foundation, our work will also be shaped by the remarkable vision of Mo's big brother, and closest friend, Stewart L. Udall.

Much is known about the contributions Stewart Udall has made in a lifetime of public service. In Ken Burns' notable

The U.S. Congress established the Udall Foundation as an independent executive branch agency in 1992 to honor Morris K. Udall's 30 years of service in the House of Representatives. In 2009, Congress amended the legislation to honor Stewart L. Udall and add his name to the Foundation. It is now known as the Morris K. Udall and Stewart L. Udall Foundation.

The President of the United States appoints the Udall Foundation's board of trustees with the advice and consent of the U.S. Senate.

This annual report details the activities of the Foundation in FY 2009.

The Udall Foundation's environmental conflict resolution mission is addressed by the U.S. Institute for Environmental Conflict Resolution. In FY 2009, a large number of the U.S. Institute's cases involved natural resource management on federal land, while some of the more complex high-profile cases involved river basin management and government-to-government consultation challenges. The photos on the front cover of this year's annual report depict some of these project contexts. Additional information about the work of the U.S. Institute can be found on pages 3-5.

The Udall Foundation is grateful to Salt River Project (SRP) for contributing the services of designing and publishing this annual report.

documentary on the history of the national parks, which aired on public television last fall, one finds that the contributions of only a few other Americans, such as Teddy Roosevelt, compare to the achievements of Stewart during his eight years as Interior Secretary. In combination with the contributions by Mo—especially saving the Alaskan wilderness—the brothers’ joint legacy of conservation is arguably unchallenged in American history. Stewart and Mo Udall, very different personalities, nonetheless shared a bond that is around us all, wherever in this country we live. No wonder the easternmost and westernmost points in the U.S. territories (Point Udall in the U.S. Virgin Islands, named after Stewart Udall, and Point Udall in Guam, named after Mo Udall) carry their names.

For me, what is most remarkable about Stewart Udall is his quiet record of achievements that are largely unknown. On a brisk November day in Tucson, at a ceremony celebrating the addition of Stewart’s name to the Foundation, Stewart and his son, Senator Tom Udall, were approached by an African-American gentleman by the name of Morgan Maxwell. Morgan recounted the story of how the Udall brothers integrated the University of Arizona cafeteria in 1947 simply by asking Morgan to share their table. Mo and Stew were respected student athletes and leaders at the time, and Morgan said just the sight of the brothers with an African-American student settled the long simmering issue. Stewart Udall, as a school board member, later participated in desegregating the Amphitheater School District in Tucson, before the Supreme Court ruled in *Brown v. the Board of Education*. Stewart continued this effort when, as Interior Secretary and the federal landlord, he threatened to refuse access to the new D.C. stadium to an all-white Washington Redskins. That threat brought to a losing Washington franchise its first black player, Bobby Mitchell, who turned the team around and had even the most resistant fans cheering—and praising the Interior Secretary.

As we turn the page, I must also acknowledge the achievements of the past year. Our staff continues to produce one of the best products in the federal family. The scholarship program is beloved on American campuses and unfortunately oversubscribed. A thousand-plus Udall alumni are taking a continuing interest in Foundation programs and moving into leadership positions in government and the private sector. Our environmental conflict resolution team, under the new leadership of Dr. Mark Schaefer, provided assistance in 88 disputes in 2009, including matters as crucial as management of the entire Missouri River watershed. The Native Nations Institute continues to provide Indian nations and their leaders

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*“It is a legacy that we also carry, not so much as a burden, but as an inspiration that guides our work every day.”*

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with executive education and policy analysis programs that are among America’s best. In recognition of these achievements, Congress once again gave the Udall Foundation a raise and approved legislation that enhances our missions.

None of this would be possible without the dedication of a gifted staff and the leadership of Ellen Wheeler and her management team. Nor would it be possible without the recognition and support of many public figures, including President Obama, Chairman David

Obeys of the House Appropriations Committee, Senators Richard Durbin and John McCain, Congressmen Raúl Grijalva and Ed Pastor, and Congresswoman Gabrielle Giffords.

In eloquent speeches at the dedication, Senators Mark and Tom Udall rededicated themselves to the work of their fathers, made possible in part by their unique friendship and shared legacy. It is a legacy that we also carry, not so much as a burden, but as an inspiration that guides our work every day.

As we move into a new chapter, our job is to ensure that we do not diminish in any measure this uniquely distinguished legacy. It is a tall order, and yet I am inspired by Mo’s constant reminder to himself: “The job of leaders is to lead.”

— Terrence L. Bracy

## REPORT FROM THE EXECUTIVE DIRECTOR

Native American issues have been an important part of the Udall Foundation's mission and programs since it began operating in 1995. Indeed, our reach in Indian country is now extensive. A portion of our Udall Scholars around the country each year are Native American undergrads pursuing studies related to health care or public policy. Each summer, we sponsor a prestigious congressional internship in Washington, D.C., for Native American and Alaska Native graduate, law, and undergraduate students who come from around the nation. In 2001, the Udall Foundation and the University of Arizona cofounded the Native Nations Institute for Leadership, Management, and Policy, which is a self-determination, development, and self-governance resource for Indigenous peoples. In addition, the U.S. Institute for Environmental Conflict Resolution has helped to resolve a number of environmental conflicts involving tribal interests. The U.S. Institute has also partnered with conflict resolution professionals with experience in Indian country, both Native and non-Native, to form the Native Dispute Resolution Network, which is a source of practitioners to act as third-party neutrals for conflicts involving Native American interests around the United States.

In 2010, we look forward to enhancing our efforts in Indian country, both because of a renewed focus on Native American issues in President Obama's Administration and increasing staff resources within the Udall Foundation. The White House emphasized its commitment to Native American issues with its Tribal Nations Conference on November 5, 2009, where the President gathered over a dozen Cabinet members and other major agency heads to meet with more than 400 tribal leaders. The President issued a memorandum requiring all Cabinet-level agencies to submit plans for improved consultation with tribal governments. Such government-to-government consultation has been required since President Clinton issued

a 1994 memorandum to executive agencies, followed by Executive Order 13175 in 2000, but it has not been implemented consistently. The Udall Foundation, which participated in that historic meeting with President Obama, intends to step up its efforts on Native issues and hopes to help the federal government improve tribal consultation.



The Udall Foundation already has programs in place to help meet the needs of tribes and federal agencies in connection with government-to-government relationships. The U.S. Institute offers training on government-to-government consultation and has also acted as a facilitator for such consultations. Senior Program Manager Sarah Palmer has worked on conflict resolution involving tribal issues since 2000, building and managing a Native American and Alaska Native sector for the Institute. Palmer's portfolio continues to grow, and this year, our work in this area will be enhanced by the addition of Program Manager Milton Bluehouse, a member of the Navajo Nation with experience working in tribal, federal, and state government. We are increasingly seeing that major dispute resolution projects—such as water basin management, forest planning, and other regional ecosystem-wide efforts—involve tribal governments and require expertise in government-to-government consultation.

— Ellen K. Wheeler

# U.S. INSTITUTE FOR ENVIRONMENTAL CONFLICT RESOLUTION

U.S. Institute for

**Environmental Conflict Resolution**

Udall Foundation



The U.S. Institute for Environmental Conflict Resolution is dedicated to resolving environmental conflicts that include any U.S. federal agency or interest, by providing impartial, third-party mediation, facilitation, assessment, training, and related services. The U.S. Institute has been providing environmental conflict resolution (ECR) services to all affected stakeholders, regardless of who sponsors or initiates the effort, since it was established by Congress in 1998.

The U.S. Institute has an excellent reputation across the federal government for facilitating dialogue and consensus building, particularly where multiple federal, state, local, and tribal governments are involved. It continues to provide assistance on some of the most complex, high-profile, and regionally significant environmental issues in the country. The U.S. Institute

maintains a roster of more than 300 professionals with expertise in collaboration, conflict management, prevention, and resolution of environmental issues. During FY 2009, the U.S. Institute provided case support for 88 conflicts and challenges, assisting an estimated 1,000 stakeholders directly and thousands of constituents nationwide.

A large number of the U.S. Institute's cases involved natural resource management on federal land, while some of the more complex high-profile cases involved river basin management (such as the Missouri River project). Other project contexts included tribal consultation, transportation, environmental cleanup and restoration, and energy infrastructure management. The U.S. Institute also continued to introduce federal staff to conflict resolution and collaborative problem-solving techniques and mechanisms through its training program.





## HIGHLIGHTS

### Technology in ECR National Strategic Planning Workshop

The U.S. Institute hosted a *Technology in ECR National Strategic Planning Workshop* in May 2009. Approximately 90 participants representing the federal government, academia, technology providers, and ECR practitioners participated in this national planning effort. Workshop sessions engaged participants in discussions about the opportunities and challenges of integrating emerging technologies into ECR processes. After framing the issues, participants developed a national vision and a shared strategic plan for technology-enhanced ECR. The session also led to the recommendation that the U.S. Institute establish a nonmonetary “Technology and ECR Innovation Award” to recognize and encourage innovation in this area.

### ECR Training for Federal Agency Staff and Stakeholders

In FY 2009, a new training course, *Introduction to Managing Environmental Conflict Resolution*, was added to the U.S. Institute's training curriculum. *Interest Based Negotiations*, *Collaborative Competencies*, *Advanced Multi-Party Negotiations*, and other training courses were delivered multiple times. In all, several hundred federal, state, and local agency staff and stakeholders involved in disputes gained skills to improve their effectiveness in avoiding and handling environmental conflicts.

### Collaborative Interagency Dialogues

An interagency dialogue has been launched to explore opportunities to incorporate ecosystem services concepts, metrics, and markets into federal programs to further national goals for environmental protection and natural resource conservation. This dialogue is a prototype of a process designed to bring senior officials together across government to share ideas on ways to advance federal programs in a coordinated fashion.

### Regional Environmental Forums

The U.S. Institute has also started an intergovernmental Regional Environmental Forums (REFs) initiative. The goal of the REFs initiative is to promote collaborative solutions to environmental and natural resources issues by linking all levels of government both horizontally and vertically. A pilot of the REF concept is underway in the Pacific Northwest in partnership with the Policy Consensus Initiative and with the assistance of federal staff working on detail with the U.S. Institute.

### ECR2010 CONFERENCE PLANNING

The U.S. Institute, in partnership with several federal agencies, will host the sixth national ECR Conference, *ECR2010: Environmental Collaboration and Conflict Resolution – Evolving to Meet New Opportunities*, in Tucson, Arizona. Conference events will take place at Tucson's Loews Ventana Canyon hotel throughout the week of May 24-28, 2010. Conference trainings, panel sessions, roundtable discussions, and presentations will focus on three themes:

- ◆ Policy Challenges of the Next Decade and the Role of ECR;
- ◆ Engaging Federal-Tribal-State-Local Governments; and
- ◆ New Tools & Technology and their Application to the Field of ECR.

For more information on the U.S. Institute for Environmental Conflict Resolution, visit [www.ecr.gov](http://www.ecr.gov).



# UDALL FOUNDATION UNDERGRADUATE SCHOLARSHIP PROGRAM

The Udall Foundation awards approximately eighty \$5,000 merit-based scholarships each year to outstanding college students who intend to pursue careers related to the environment, or who intend to pursue careers in health care or tribal public policy and are Native American or Alaska Native.

In March 2009, a 14-member independent selection committee chose 80 Udall Scholars from applicants at 233 institutions in 46 states and the District of Columbia. Of the applicants,

94 percent were studying fields related to the environment; 3 percent were Native American or Alaska Native studying fields related to health care; and 3 percent were Native American or Alaska Native studying fields related to tribal public policy. Fifty applicants received Honorable Mention awards of \$350.

The 80 Scholars and 50 Honorable Mentions hail from 40 states and 93 institutions.

## 2009 SCHOLAR ORIENTATION

The 2009 Scholar Orientation was held at the Westward Look Resort, August 5-9. The keynote speaker was Dr. Charles Redman, director of Arizona State University's Global Institute of Sustainability. One of the highlights of Orientation was *Working with Mo*, a panel featuring three of Mo Udall's most senior staff: Bruce Wright; Matt James, trustee emeritus; and Foundation Board Chair Terry Bracy. Foundation Board Vice Chair Anne Udall moderated a family session with Elma Udall and Ren Udall (Mo's sister and granddaughter, respectively). Trustees Diane Humetewa, Eric Eberhard, and Lance Boldrey presented a joint session on Indian law, while internship alumnus Milton Bluehouse led a session on state and tribal government relations. There were five alumni-led sessions on topics including social

entrepreneurship, international climate policy, integrating profit and social responsibility, and how to fund campus sustainability initiatives. Chair Bracy delivered the keynote address at the Scholar Banquet, reflecting on Mo's and Stewart's public service and their joint legacy. "Theirs is a story about the power of the individual and the multiple power of teamwork." Bracy spoke of the lessons he learned from both of them and told the scholars that this was their moment, saying, "Now your service, in whatever way you choose, will make all the difference." A portion of his speech was published in the *Arizona Daily Star*, and the entire text can be read on our Web site.

For more information about the scholarship and the 2009 Udall Scholars, visit [www.udall.gov](http://www.udall.gov).

How can you describe a weekend of student leaders from across the United States with an intense passion to change the world? The Orientation was a phenomenal experience to meet and build connections that I am sure will last a lifetime.

**Emily Bacha**

2009 Udall Scholar

The Udall Scholars Orientation is a truly transformative experience. Joining so many energetic and passionate leaders left me feeling more empowered than ever to make my mark as a public servant. I am honored to join 1,000+ Udall Scholars in building upon the legacy of Mo Udall.

**John Miller**

2009 Udall Scholar

# NATIVE AMERICAN CONGRESSIONAL INTERNSHIP PROGRAM

The Udall Foundation funds 12 Native Americans or Alaska Natives each summer for a 10-week internship in Washington, D.C. Interns are placed in Senate and House offices, committees, Cabinet departments, and the White House, where they have opportunities to research legislative issues important to tribal communities, experience an insider's view of the federal government, and enhance their understanding of nation building and tribal self-governance. The Udall Foundation provides interns with housing; a per diem; round-trip travel to Washington, D.C.; and a \$1,200 stipend upon successful completion of the program.

Through a partnership with First Alaskans Institute, which agreed to fully fund an Alaska Native intern, the program grew to 13 interns in 2009.

Numerous enrichment activities added to the interns' experience. The 2009 enrichment activities included meetings with members of Congress, Native American organizations, agency officials, and prominent Native American professionals

such as Tracy Toulou, director of the Office of Tribal Justice; Representative Raúl Grijalva, member of the Congressional Native American Caucus; and Mellor Willie, 1997 Udall Intern and executive director of the National American Indian Housing Council.

Applicants for the 2009 internship represented 40 tribes and 35 colleges and universities in 23 states. Fifty-seven percent of applicants were masters or law students, and 14 tribes had applicants for the first time. A six-member independent selection committee selected 13 interns from 10 tribes and nine institutions.

For more information about the internship and the 2009 Native American Congressional Interns, visit [www.udall.gov](http://www.udall.gov).

The Udall Internship enabled me to form incredible friendships that I will benefit from for years to come. It was a privilege to meet and work with senators, congressmen, my fellow interns, and Native American organizations who are passionate about bettering Indian country. What a great community to be a part of!

**Prestene Garnenez**

Navajo Nation, 2009 Udall Intern

The opportunity to forge new friendships with tomorrow's leaders from across the land and to work with America's leaders today was a truly enriching experience. The program fulfills the Foundation's mission of fostering civility, integrity, and consensus to the utmost. Nowhere are these values more seamlessly brought together than through the Udall Native American Congressional Internship Program.

**Tory Fodder**

Pueblo of Taos, 2009 Udall Intern



# UDALL FOUNDATION DISSERTATION FELLOWSHIP PROGRAM

The Udall Foundation awards two one-year fellowships of up to \$24,000 to doctoral candidates whose dissertation topics are relevant to U.S. national environmental public policy and/or environmental conflict resolution research. Udall Dissertation Fellowships are intended to cover both academic and living expenses during the fellowship year.

The Udall Foundation received applications from Ph.D. candidates in 25 different fields of study at 29 universities in 22 states. A three-reader independent committee selected the two Udall Fellows in April 2009.

## 2009 UDALL DISSERTATION FELLOWS



**Michael J. Kiparsky**

Energy and Resources Group  
University of California at  
Berkeley

*“Bringing Science to Policy:  
Methods for Environmental  
and Water Resources Risk  
Assessment”*

Michael Kiparsky has an overarching interest in the interface between science and water policy. He works on integrating technical and policy research questions. His dissertation seeks to quantify risks to water supply and instream flows in California’s Central Valley. He is developing a policy analysis tool to integrate the hydrologic impacts of climate change (geophysical modeling) with the consequences of those impacts to decision makers (economic risk analysis). Kiparsky has also conducted research on policy topics including collaborative policy-making, adaptive management, and integrating climate change into water management. He has worked for water organizations including the CALFED Science Program and the Pacific Institute.



**Melanie A. Stansbury**

Department of Development  
Sociology  
Cornell University

*“Understanding the Social  
Dimensions of Watershed  
Conflict in Indian Country:  
A Case Study of the State*

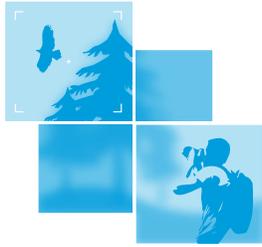
*of New Mexico vs. Aamodt Water Rights Conflict”*

Melanie Stansbury has always had a passion for water and social justice issues. Her research examines the history, community impacts, and conflict resolution strategies involved in one of the oldest water rights struggles in the United States. Known as the *State of New Mexico v. Aamodt*, the case involves four Pueblo nations and thousands of residents of the Nambe-Pojoaque-Tesuque Basin in Santa Fe County. Stansbury has worked in the fields of environmental education, law, landscaping, and community development. She plans to continue her lifelong dedication to water policy, management, and conflict resolution in support of sustainable community development.

For more information on the fellowship program, visit  
[www.udall.gov](http://www.udall.gov).



# STEWART L. UDALL PARKS IN FOCUS PROGRAM



## parks in focus

The Stewart L. Udall Parks in Focus program gives participants the opportunity to develop a personal relationship with the natural world, connecting underserved youth to nature through photography. Since its inception in 1999, Parks in Focus has introduced more than 300 middle school students from local Boys & Girls Clubs to the wonders of their nearby parks, putting cameras in their hands; field guides in their pockets; and, with the help of Udall Scholars trained as trip leaders, guiding them into canyons, through creeks, over boulders, and past ruins.

A typical trip lasts four or five days and is based in an area managed by the National Park Service. Each day brings a new excursion or two to nearby parks, wildlife refuges, or other public lands. All trips include photography, environmental education with a focus on adaptations and identification, and recreational activities.

In 2009, the Udall Foundation formally partnered with Grand Canyon National Park to lead “Grand Canyon in Focus,” an extension of Parks in Focus, after receiving a grant through the America’s Best Idea Program. The grant allowed participants to spend a week camping in the backcountry, learning about the natural and cultural resources of the park and honing their photography skills with help from renowned photographer Gary Ladd.

The U.S. Department of the Interior Museum hosted a Parks in Focus exhibit from April 2009 through October 2009. Secretary Ken Salazar and Representative Raúl Grijalva spoke at the exhibit’s opening reception. The exhibit will be shown at Grand Canyon National Park from November 2009 until August 2010.

The Udall Foundation supported seven trips during the summer of 2009: three in Arizona (including “Grand Canyon in Focus”), as well as trips in Maine, Michigan, New Jersey, and Washington state.

### PARKS IN FOCUS 2009 PARTNERS

- ◆ Grand Canyon National Park
- ◆ Boys & Girls Clubs of Tucson, Arizona
- ◆ Boys & Girls Club of Monmouth County, New Jersey
- ◆ Boys & Girls Club of Newaygo County, Michigan
- ◆ Boys & Girls Clubs of the South Sound, Washington
- ◆ Boys & Girls Clubs of Manchester, New Hampshire
- ◆ Muskegon River Valley Chapter of Big Brothers Big Sisters, Michigan

On November 13, 2009, the Udall Foundation dedicated its Parks in Focus program to Stewart L. Udall, and it is now formally known as the Stewart L. Udall Parks in Focus program. For more information on the program, visit [www.udall.gov](http://www.udall.gov).

# NATIVE NATIONS INSTITUTE FOR LEADERSHIP, MANAGEMENT, AND POLICY



The Native Nations Institute for Leadership, Management, and Policy (NNI), cofounded in 2001 by the Udall Foundation and the University of Arizona, serves as a self-determination, self-governance, and development resource for Indigenous nations in the United States and elsewhere.

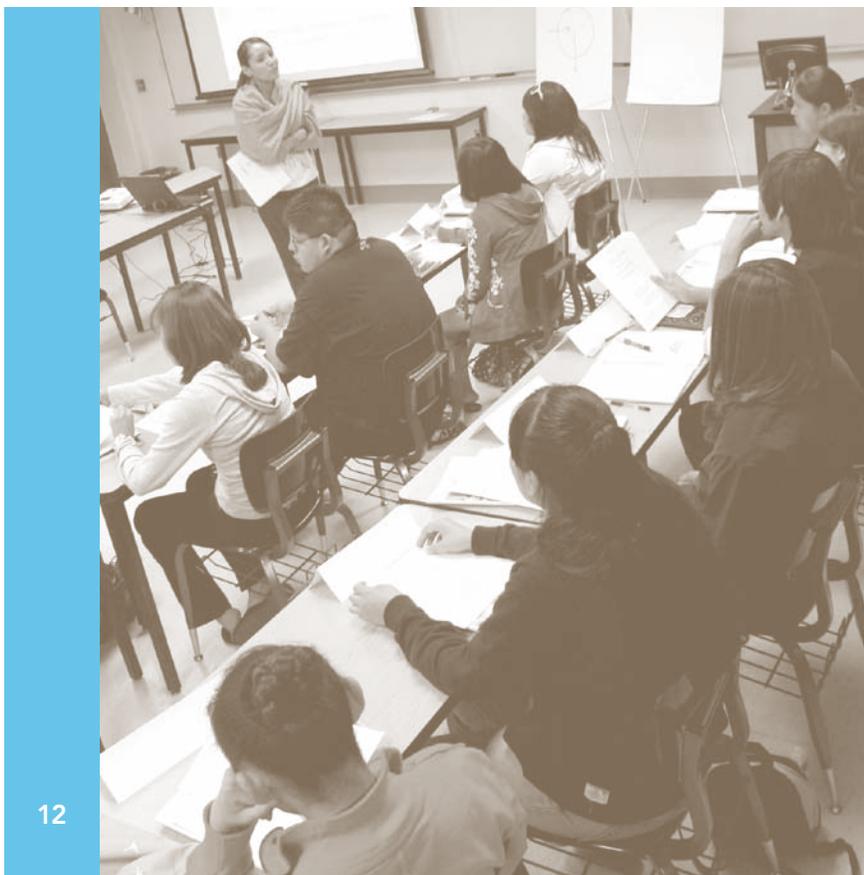
NNI's mission is to assist Native nations with political, economic, and community development objectives.

Research and outreach projects completed or initiated by NNI during FY 2009 included

- ◆ Receiving grants from the Bush Foundation (\$399,000) for programs with Native nations in Minnesota, North Dakota, and South Dakota, and from the W.K. Kellogg Foundation (\$255,000) for research on tribal management of health care programs;
- ◆ Issuing *Determinants of Development Success in the Native Nations of the United States*, an eight-page summary of the elements of success for Native nation building (available in English, Spanish, Portuguese, and Diné);
- ◆ Publishing *We Are the Stewards: Indigenous-Led Fisheries Innovation in North America* (in the *JOPNA*, or *Joint Occasional Papers on Native Affairs*, series), a case study analysis of the current state of Indigenous-led fisheries management in the United States;
- ◆ Developing the first book in the series, *Handbooks in Native Governance, Management and Policy*, in conjunction with the UA Indigenous Peoples Law and Policy Program and the Harvard Project on American Indian Economic Development;

- ◆ Creating a series of online and distance-learning modules on Native nation building as a companion to the NNI-produced *Rebuilding Native Nations*;
- ◆ Delivering nine Executive Education seminars to nearly 500 participants representing more than 70 U.S. Native nations and some 50 Canadian First Nations;
- ◆ Organizing an Executive Forum for selected tribal and national leaders and others to discuss issues of pressing importance facing Native nations; and
- ◆ Hosting three youth camps: (1) Summer Policy Academy Governance Camp, held in conjunction with the Santa Fe Indian School; (2) the second annual Native American Youth Governance Camp in Tucson; and (3) the 13th Native American Youth Entrepreneur Camp.

For more information on NNI, visit [www.nni.arizona.edu](http://www.nni.arizona.edu).



# UDALL CENTER FOR STUDIES IN PUBLIC POLICY



Established in 1987, the Udall Center for Studies in Public Policy sponsors policy-relevant, interdisciplinary research and forums that link scholarship and education with decision making. The Udall Center receives assistance from the Udall Foundation to support programs and activities related to Indigenous nations policy (see section on NNI) and environmental policy and conflict resolution.

Research and outreach projects completed or initiated by the Udall Center during FY 2009 included

- ◆ Publishing papers in the journals *Ecology and Society* (about a decision-support system model) and *International Negotiation* (on the origins and conceptions of “hydrosolidarity”);
- ◆ Contributing chapters to two books, *Ecology and Conservation of the San Pedro River* (about population, climate, land use, and water management) and the *Encyclopedia of Environment and Society* (on the North American Free Trade Agreement and environment in the U.S.-Mexico border region);
- ◆ Editing the book *Conservation of Shared Environments: Learning from the United States and Mexico*, about transboundary conservation problems and management practices;
- ◆ Partnering with the University of Arizona’s Rogers College of Law, Institute for the Environment, Biosphere 2, and Biosphere 2 Institute to develop the *EDGE* (environmental science, law, and public policy) book series for the University of Arizona Press;
- ◆ Convening two binational workshops for water managers to begin developing vulnerability assessments and site-specific adaptive management scenarios in the Arizona-Sonora region;
- ◆ Examining the expanding water demand for Tucson and other cities in the Southwest and the need for, and attractiveness of, reclaiming wastewater to meet growing water demands;
- ◆ Mapping ecosystem service provision in eastern Pima County to provide planners with information about locations that provide import services;
- ◆ Convening researchers and policy makers at the international conference, Wild9, to discuss ecosystem management across political boundaries (U.S.-Mexico and U.S.-Canada); and
- ◆ Developing a research framework to support the Transboundary Aquifer Assessment Program—funded by Congress—with a focus on the Santa Cruz and San Pedro basins.

For more information on the Udall Center for Studies in Public Policy, visit [www.udallcenter.arizona.edu](http://www.udallcenter.arizona.edu).

## UDALL ARCHIVES

To preserve and honor the Udall legacy and make their accomplishments known to the public, the Udall Foundation contributes funding to the Udall Family Archival Collections located in the University of Arizona Library Special Collections Department. These collections are consulted by local and national users on a monthly basis.

During FY 2009, Special Collections undertook several initiatives to enhance the understanding of the Udall legacy by the American people. One such project was the Western Waters Digital Library project, which continued to facilitate access to the Morris K. Udall and Stewart L. Udall papers at the University of Arizona Special Collections. The Western Waters Digital Library (WWDL) at [www.westernwaters.org](http://www.westernwaters.org) is dedicated to providing access to water-related resources regarding the

Trans-Mississippi region of North America. The currently available resources include classic water literature, government reports, legal transcripts, water project records, personal papers, photographic collections, and audio/video materials associated with the major river basins of the Western United States from 12 university libraries in eight Western states. Special Collections has contributed more than 5,000 documents and photographs from the Udall papers to the WWDL, which has thus far received more than 8,000 visitors to the Web site. Recently, Special Collections has created a new University of Arizona Web interface for the Morris K. Udall Central Arizona Project (CAP) materials. They can be viewed at [http://content.library.arizona.edu/collections/mo\\_cap](http://content.library.arizona.edu/collections/mo_cap).

For more information on the Udall Family Archival Collections, visit [http://speccoll.library.arizona.edu/public\\_programs](http://speccoll.library.arizona.edu/public_programs).

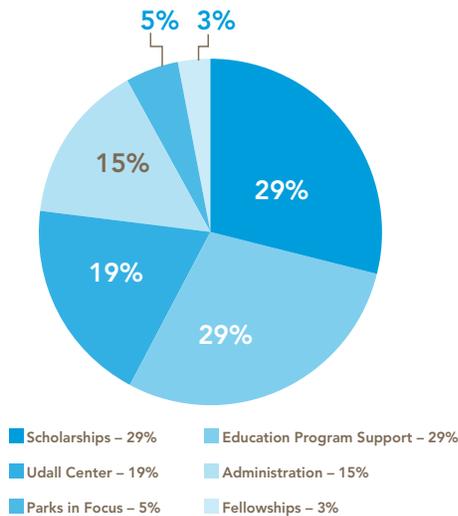


# UDALL FOUNDATION FINANCIALS

## TRUST FUND EDUCATION PROGRAMS FINANCIAL REPORT

Since the Trust Fund was first funded in October 1994, a total of \$45.1 million has been appropriated through FY 2009, of which \$6 million has been transferred to the Native Nations Institute. In FY 2009 (October 1, 2008, through September 30, 2009), \$3.75 million was appropriated.

The current corpus balance of \$40.6 million is due in part to reinvestment of a portion of earnings in prior years. The Morris K. Udall and Stewart L. Udall Foundation Act, 20 U.S.C. 5601-5609, provides, among other things, that Trust funds be invested in public debt securities with maturities suitable for the needs of the Udall Foundation. Accordingly, the Udall Foundation realized a revenue stream in the amount of \$1.65 million in FY 2009.

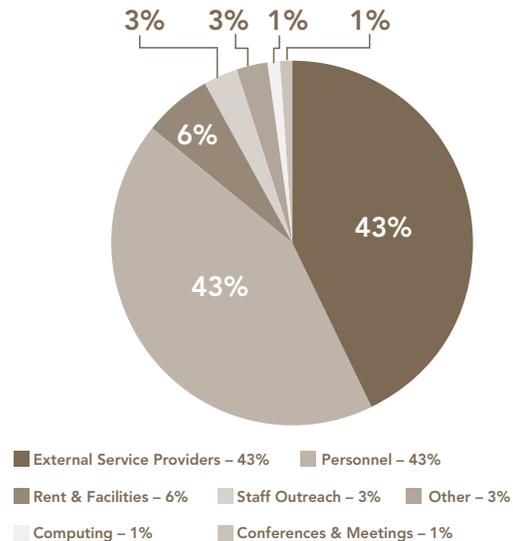


20 U.S.C. 5605 authorizes financial support to the Udall Center for Studies in Public Policy, University of Arizona.

The Udall Foundation is grateful to D. Michael Rappoport, Chair, Management Committee, for his oversight of the annual budget.

## U.S. INSTITUTE FOR ENVIRONMENTAL CONFLICT RESOLUTION FINANCIAL REPORT

The U.S. Institute for Environmental Conflict Resolution began operation in October 1998. Through FY 2009, approximately \$19.9 million has been appropriated. The U.S. Institute received appropriations of \$2.1 million in FY 2009 (October 1, 2008, through September 30, 2009). The Environmental Policy and Conflict Resolution Act of 1998, 20 U.S.C. 5601-5609, provides that the U.S. Institute may collect and retain fees, and that any funds that are not required to meet current withdrawals be invested in interest-bearing obligations of the United States. Accordingly, the U.S. Institute realized earned revenue of approximately \$3 million and interest of \$754 in FY 2009.



Please see [www.udall.gov](http://www.udall.gov) for the Udall Foundation's FY 2009 audit.

*The MORRIS K. UDALL and  
STEWART L. UDALL FOUNDATION*



## UDALL LEGACY

The U.S. Congress established the Udall Foundation in 1992 as an independent executive branch agency to honor the legacy of Morris K. Udall's 30 years of service in the U.S. House of Representatives. Morris Udall was elected to the U.S. House of Representatives in 1961. During his tenure, he served as chairman of what is now the Committee on Natural Resources for over 10 years and was one of the most creative and productive legislators of the 20th century. His sense of humor, civility and a strong bipartisan spirit led him to distinguish between political opponents and enemies.

Morris Udall's concern for Native Americans and love of the environment resulted in numerous pieces of legislation moving through Congress. Chief among his accomplishments was the Alaska Lands Act of 1980, which doubled the size of the National Park system and tripled the size of the national wilderness system. Other significant legislation includes the Postal Reform Act, Indian Child Welfare Act, Archaeological Resources Protection Act, and the Indian Gaming Regulatory Act.

Morris Udall was diagnosed with Parkinson's disease in 1979. In May 1991, he resigned from Congress for health reasons, and he died on December 12, 1998. He left six children, one stepson, and his wife, Norma Gilbert Udall.

Stewart Udall, who also represented southern Arizona in Congress from 1955 to 1961, is Morris Udall's older brother. The two worked together on many environmental and Native American initiatives while Stewart Udall was Secretary of the

Interior and Morris Udall a member of Congress. In 2009, Congress enacted legislation to add Stewart Udall into the Foundation, renaming it the Morris K. Udall and Stewart L. Udall Foundation.

Stewart Udall's remarkable career in public service also left an indelible mark on the nation's environmental and cultural heritage. In 1960, President Kennedy appointed Stewart Udall Secretary of the Interior, where his accomplishments during eight years under Presidents Kennedy and Johnson earned him

a special place among those ever to serve in that post and have made him an icon in the environmental and conservation communities. He oversaw the addition of four parks, six national monuments, eight seashores and lakeshores, nine recreation areas, 20 historic sites, and 56 wildlife refuges to the National Park system. His best-selling book on environmental attitudes in the United States, *The Quiet Crisis* (1963), along with Rachel Carson's *Silent Spring*, is credited with creating a consciousness in the country leading to the environmental movement. Stewart Udall, age 90, currently resides in Santa Fe, New Mexico. His wife, Irma Lee Udall, with whom he had six children, passed away in 2001.

The Udall legacy is a shared legacy, rooted in the work of the Udall brothers that dominated environmental reform for three decades. The Udalls' careers were distinguished by civility, integrity, consensus, and a commitment to the preservation of the nation's natural environment.

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***“Politics and issues come and go, but in the end, we'll all be remembered for the way we treated other people.”***

— Morris K. Udall

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## UDALL FOUNDATION BOARD OF TRUSTEES AND STEWART L. UDALL



Pictured left to right, back row: **David J. Hayes**, Deputy Secretary, U.S. Department of the Interior; **Terrence L. Bracy**, *Chair*; Chief Executive Officer, Bracy Tucker Brown & Valanzano; **Eric Eberhard**, *Chair, Native Nations Committee*; Distinguished Practitioner in Residence, Seattle University School of Law; **Dr. Stephen M. Prescott**, President, Oklahoma Medical Research Foundation; **Dr. Anne J. Udall**, *Vice Chair; Chair, Education Committee*; Executive Director, The Lee Institute; **P. Lynn Scarlett**, *Trustee Emeritus*; Former Deputy Secretary, U.S. Department of the Interior; **Robert Lance Boldrey**, Member, Dykema Gossett PLLC.

Front row: **D. Michael Rappoport**, *Chair, Management Committee*; Associate General Manager, Salt River Project (SRP); **Diane J. Humetewa**, Of Counsel and Principal in Public Advocacy, Squire, Sanders & Dempsey L.L.P.; **Stewart L. Udall**, Former Secretary of the Interior; **Herbert R. Guenther**, *Trustee Emeritus*; Director, Arizona Department of Water Resources.

Not pictured: **Michael A. Butler**, Chief Executive Officer, Tennessee Wildlife Federation; **Matt James**, *Trustee Emeritus*; Senior Vice President, Media and Public Education, The Henry J. Kaiser Family Foundation; **Dr. Peter W. Likins**, *Trustee Emeritus*; President Emeritus, University of Arizona; **Charles P. Rose**, General Counsel, U.S. Department of Education; **Dr. Robert N. Shelton**, President, University of Arizona; **Nancy Sutley**, *Chair, Council on Environmental Quality*; **Bradley Udall**, Director, CU-NOAA Western Water Assessment, University of Colorado.

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## Front Cover

### (Clockwise from top left)

Grazing bison in the National Bison Range Complex

Photo credit: Randy Williams,  
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Fall colors at the Upper Verde River near Sand Trap Tank in the Prescott National Forest

Photo credit: Gary Beverly

A tributary of the Missouri River in Theodore Roosevelt National Park

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Native American baskets

Photo credit: Anonymous

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### (Clockwise from top left)

Aerial photo related to the Yuma Marine Corps and Yuma County Airfield Access Mediation assisted by the U.S. Institute

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Wild horses photo related to the Bureau of Land Management's Wild Horse and Burro Program, a current U.S. Institute program

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Landscape photo related to the Bureau of Land Management and Bridgeport Indian Colony Land Sale Mediation assisted by the U.S. Institute

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### (Clockwise from left)

Terry Bracy giving banquet speech

Photo credit: Tom Spitz

Elma Udall with Udall Scholars

Photo credit: Tom Spitz

Scholar group presentation

Photo credit: Tom Spitz

Anne Udall with Udall Scholars

Photo credit: Tom Spitz

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The 2009 Udall Interns

Photo credit: Earl Dotter

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### (Clockwise from top left)

Ladybug crawling on a leaf

Photo credit: Tim, Parks in Focus

Michigan participant

Flowering pine bough

Photo credit: Steven, Parks in Focus

Arizona participant

Red spotted newt exploring

Photo credit: Iquasha, Parks in Focus

New Jersey participant

Resting grasshopper

Photo credit: Martina, Parks in Focus

Maine participant

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Renee Goldtooth's presentation at the Youth Governance Camp

Photo credit: Ariel Mack

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Morris K. Udall and Stewart L. Udall

Photo credit: Anonymous; The University of Arizona Library, Special Collections, Morris K. Udall Papers, MS 325, Box 737, Folder 8

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Stewart L. Udall and Senator

Tom Udall of New Mexico

Photo credit: Jennifer Polixenni  
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Stewart L. Udall and members of the Udall Foundation Board of Trustees

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### (Clockwise from top left)

Parks in Focus Arizona participant at the Grand Canyon

Photo credit: Anonymous

Udall Interns meeting with Congressman Raúl Grijalva

Photo credit: Colin Ben

Parks in Focus New Jersey participants

Photo credit: Marcos Orozco



## Udall Foundation

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